

## Message Text

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PAGE 01 STATE 080013  
ORIGIN IO-13

INFO OCT-01 ISO-00 NEA-10 DHA-02 OIC-02 AF-08 ARA-06  
EA-07 EUR-12 CU-02 HEW-04 SS-15 SP-02 EB-08 L-03  
NSC-05 CIAE-00 INR-07 NSAE-00 PA-01 USIA-06  
PRS-01 SSO-00 NSCE-00 INRE-00 /115 R

DRAFTED BY IO/HR:WEHEWITT:BKM  
APPROVED BY IO:JABAKER  
NEA/IAI:GKULICK

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FM SECSTATE WASHDC  
TO USMISSION USUN NEW YORK IMMEDIATE  
INFO USMISSION GENEVA

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E.O. 11652: N/A

TAGS: UN, SHUM, ECOSOC

SUBJECT:62ND ECOSOC--DECADE FOR ACTION TO COMBAT RACISM  
AND RACIAL DISCRIMINATION

REF: (A) USUN 913, (B) USUN 1005

1. DEPARTMENT HAS READ WITH SPECIAL INTEREST USUN VIEWS  
ON OUR POLICIES TOWARDS THE DECADE FOR ACTION TO COMBAT  
RACISM AND RACIAL DISCRIMINATION AND POSSIBLE PARTICIPA-  
TION IN THE 1978 WORLD CONFERENCE, AS CONTAINED REF. (B).  
DEPARTMENT HAS DETERMINED THAT OUR OVERALL POLICY OF  
NON-PARTICIPATION IN THE DECADE REQUIRES THOROUGH REVIEW  
AND THAT AS A MATTER OF FIRST PRIORITY, WE SHOULD EXPLORE  
THE POSSIBILITIES FOR AN EVENTUAL DECISION AT LEAST TO  
PARTICIPATE IN THE WORLD CONFERENCE. DEPARTMENT SHARES  
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USUN'S CONCERN OVER THE ANOMALY OF OUR NON-PARTICIPATION  
IN THE CONFERENCE IN LIGHT OF OUR LEADERSHIP ROLE IN  
HUMAN RIGHTS. OUR DEEP NATIONAL COMMITMENT TO THE  
ELIMINATION OF RACISM AND RACIAL DISCRIMINATION IN THE  
UNITED STATES AS WELL AS OUR SUPPORT FOR THE ACHIEVEMENT  
OF THE SAME DECADE GOALS WHEN THE DECADE WAS FIRST LAUNCHED  
IN 1973, REQUIRE US TO UNDERTAKE AN EFFORT TO ASCERTAIN

WHETHER THE WORLD CONFERENCE COULD BE ORGANIZED ON SUCH A BASIS AS WOULD ALLOW US TO PARTICIPATE. THIS WOULD MEAN

THAT WE WOULD HAVE TO HAVE REASONABLE ASSURANCE THAT THE CONFERENCE WOULD DEAL WITH THE EVILS OF RACISM AND RACIAL DISCRIMINATION AS THESE TERMS WERE UNDERSTOOD WHEN THE DECADE WAS LAUNCHED BY UNANIMOUS DECISION OF THE UN GENERAL ASSEMBLY, WITHOUT THE PERVERSION INTRODUCED BY GA RESOLUTION 3379.

2. DEPARTMENT CANNOT AT THIS STAGE CONCLUDE UPON THE ADVISABILITY OF A U.S. HOSTSHIP FOR THE CONFERENCE AS A PART OF THE SCENARIO AS DISCUSSED REF (B). WE CONSIDER THAT BEFORE MAKING SUCH A DECISION WE NEED A CLEARER INDICATION THAT THE CONFERENCE WOULD BE HELD UNDER CONDITIONS THAT WOULD ALLOW FOR U.S. PARTICIPATION. IF THE TERMS OF REFERENCE OF THE CONFERENCE WERE TO BE SERIOUSLY PREJUDICED BY THE DECISIONS TAKEN BETWEEN NOW AND THE TIME THE CONFERENCE IS TO CONVENE, WE DO NOT CONSIDER THAT U.S. HOSTSHIP WOULD BE A FACTOR OF SUFFICIENT WEIGHT TO ASSURE THAT THE CONFERENCE COULD BE HELD ON A COURSE WHICH WOULD AVOID UNACCEPTABLE ACTIONS.

3. AS A SIGN OF POSSIBLE PREJUDICIAL FORMULATION OF THE TERMS OF REFERENCE OF THE CONFERENCE, DEPARTMENT REFERS TO THE RECOMMENDATIONS OF THE PREPARATORY SUBCOMMITTEE FOR THE WORLD CONFERENCE, AS REPORTED REF (A). IF ECOSOC SHOULD ENDORSE PROPOSALS WHICH WOULD CLEARLY INVOLVE THE CONFERENCE IN THE IMPLEMENTATION OF RES. 3379 OR IN LIMITED OFFICIAL USE

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DEALING WITH DOCUMENTATION WHICH WOULD BE CERTAIN TO RAISE THE ZIONISM-RACISM ISSUE, SUCH AS THAT FROM THE BAGHDAD CONFERENCE, THEN EVENTUAL U.S. PARTICIPATION IN THE CONFERENCE WOULD BE RENDERED ALMOST TOTALLY UNLIKELY.

4. FOR THE IMMEDIATE FUTURE DEPARTMENT SUPPORTS USUN'S RECOMMENDATION IN PARA. 5 REF (B) THAT WE SHOULD CONSULT WITH KEY AFRICAN DELEGATES FOR THE DOUBLE PURPOSE OF EXPLORING MOVES WHICH MIGHT BE TAKEN IN THE GENERAL ASSEMBLY TO ALLOW FOR OUR PARTICIPATION IN THE CONFERENCE AS WELL AS TO PREVENT ANY DECISIONS BY THE 62ND ECOSOC WHICH WOULD PREJUDICE FUTURE MOVES IN THE GENERAL ASSEMBLY. DEPARTMENT THEREFORE SUGGESTS THAT THE KEY AFRICAN PERSONALITIES, INCLUDING THOSE MENTIONED IN PARA. 5 REF (B), BE APPROACHED AS SOON AS POSSIBLE. OUR APPROACHES TO THESE DELEGATES SHOULD INCLUDE THE FOLLOWING POINTS:

A. THE USG CONTINUES TO SUPPORT THE GOALS OF THE DECADE

AS ORIGINALLY FORMULATED IN GA RESOLUTION 3057 (XXVIII).  
WE CONSIDER THAT THE 1978 WORLD CONFERENCE COULD BE AN  
IMPORTANT EVENT FOR ACHIEVING PROGRESS TOWARDS THESE  
GOALS.

B. IF WE CAN AGREE THAT THE CONFERENCE SHOULD DEAL  
WITH THE EVILS OF RACISM AND RACIAL DISCRIMINATION AS  
THOSE TERMS WERE UNDERSTOOD WHEN THE DECADE WAS LAUNCHED,  
WITHOUT THE GLOSS INTRODUCED BY RESOLUTION 3379, THEN WE  
SEEK THEIR ACTIVE ASSISTANCE SO THAT THE WORLD CONFERENCE  
MIGHT BE ORGANIZED AND CONVENED IN SUCH A WAY AS TO  
ASSURE THAT RESOLUTION 3379 WILL NOT FIGURE IN ITS  
PROCEEDINGS. AS A MOST IMMEDIATE MATTER WE HOPE THAT NO  
SUPPORT WILL BE GIVEN TO THOSE SUGGESTIONS ADVANCED BY  
THE PREPARATORY SUBCOMMITTEE FOR THE WORLD CONFERENCE  
WHICH WOULD ALLOW FOR INTRODUCTION OF THE ZIONISM-RACISM  
ISSUE.

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C. IN A BROADER CONTEXT WE ACTIVELY SEEK THE IDEAS OF  
THE KEY AFRICAN DELEGATIONS AS TO HOW THE CONFERENCE  
MIGHT BE ORGANIZED SO AS TO BAR THE ZIONISM-RACISM ISSUE  
FROM ITS DELIBERATIONS. IN THIS REGARD WE WONDER WHETHER  
IT WOULD BE POSSIBLE TO SHIFT THE FOCUS OF THE CONFERENCE  
SO THAT IT WOULD BE DIRECTED AGAINST APARTHEID. WOULD IT  
NOT BE POSSIBLE TO POSTPONE THE CONFERENCE AGAINST  
APARTHEID SCHEDULED FOR AUGUST 1977 AND COMBINE THAT WITH  
THE WORLD CONFERENCE UNDER THE DECADE?

D. IF THIS APPROACH IS NOT VIABLE WE WOULD HOPE THAT A  
FORMULA FOR CONVENING THE CONFERENCE COULD BE FOUND  
WHICH COULD BE INTERPRETED WITH A DEGREE OF CERTAINTY AS  
EXCLUDING RESOLUTION 3379. IN THIS CONNECTION WE NOTE  
THAT THE MOST RECENT RESOLUTION RELATING TO THE WORLD  
CONFERENCE (GA RES. 31/78) STATES THAT THE CONFERENCE IS  
TO BE CONVENED IN ORDER TO ADOPT MEASURES LIKELY TO  
SECURE THE FULL AND UNIVERSAL IMPLEMENTATION OF UN  
DECISIONS AND RESOLUTIONS ON RACISM, RACIAL DISCRIMINATION,  
APARTHEID, DECOLONIZATION AND SELF-DETERMINATION. THIS  
FORMULATION, IN OUR VIEW, CLEARLY INVITES A CONSIDERATION  
OF GA RESOLUTION 3379. IN VIEW OF THE GREAT MASS OF UN  
RESOLUTIONS AND DECISIONS WHICH WOULD FALL UNDER THE  
ABOVE TERMINOLOGY, WOULD IT NOT BE POSSIBLE TO FIND A  
FORMULA WHICH WOULD BE MORE RESTRICTIVE? FOR EXAMPLE,  
THE CONFERENCE MIGHT BE ASKED TO ADOPT MEASURES TO  
IMPLEMENT THE PRINCIPAL (UNDERSCORED) UNITED NATIONS  
DECISIONS AND RESOLUTIONS IN THIS AREA. THIS FORMULATION  
MIGHT BE COUPLED WITH AN INFORMAL, INTERPRETIVE UNDER-  
STANDING THAT SUCH DECISIONS WOULD BE THOSE WHICH HAD

BEEN ADOPTED BY AT LEAST A TWO-THIRDS MAJORITY OF THE  
TOTAL MEMBERSHIP OF THE ORGANS WHICH HAD ADOPTED THEM.

5. DEPARTMENT WOULD APPRECIATE FULL REPORTING ON THE  
RESULTS OF CONVERSATIONS WITH KEY AFRICAN DELEGATIONS,  
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TOGETHER WITH USUN'S ANALYSIS AND RECOMMENDATIONS.

ASSUMING THAT THE RESULTS OF THE 62ND ECOSOC WILL BE  
FAVORABLE, WE WILL THEN BE CONSIDERING FURTHER CONSULTA-  
TIVE STEPS WHICH WE WILL WANT TO PURSUE IN THE INTERVAL  
BEFORE THE NEXT GENERAL ASSEMBLY.  
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INFO OCT-01 ISO-00 /005 R

66011  
DRAFTED BY:IO/HR:WEHEWITT:BKM  
APPROVED BY:IO:PBUNGE  
-----120548Z 030218 /21  
R 112220Z APR 77  
FM SECSTATE WASHDC  
TO AMEMBASSY PARIS

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FOLLOWING REPEAT STATE 80013 ACTION USUN NY INFO GENEVA  
DATED APR 9:

QTE: LIMITED OFFICIAL USE STATE 080013

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FOR THE WORLD CONFERENCE, AS REPORTED REF (A). IF ECOSOC SHOULD ENDORSE PROPOSALS WHICH WOULD CLEARLY INVOLVE THE CONFERENCE IN THE IMPLEMENTATION OF RES. 3379 OR IN DEALING WITH DOCUMENTATION WHICH WOULD BE CERTAIN TO RAISE THE ZIONISM-RACISM ISSUE, SUCH AS THAT FROM THE BAGHDAD CONFERENCE, THEN EVENTUAL U.S. PARTICIPATION IN THE CONFERENCE WOULD BE RENDERED ALMOST TOTALLY UNLIKELY.

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THE PREPARATORY SUBCOMMITTEE FOR THE WORLD CONFERENCE WHICH WOULD ALLOW FOR INTRODUCTION OF THE ZIONISM-RACISM ISSUE.

C. IN A BROADER CONTEXT WE ACTIVELY SEEK THE IDEAS OF

THE KEY AFRICAN DELEGATIONS AS TO HOW THE CONFERENCE MIGHT BE ORGANIZED SO AS TO BAR THE ZIONISM-RACISM ISSUE FROM ITS DELIBERATIONS. IN THIS REGARD WE WONDER WHETHER IT WOULD BE POSSIBLE TO SHIFT THE FOCUS OF THE CONFERENCE SO THAT IT WOULD BE DIRECTED AGAINST APARTHEID. WOULD IT NOT BE POSSIBLE TO POSTPONE THE CONFERENCE AGAINST APARTHEID SCHEDULED FOR AUGUST 1977 AND COMBINE THAT WITH THE WORLD CONFERENCE UNDER THE DECADE?

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5. DEPARTMENT WOULD APPRECIATE FULL REPORTING ON THE RESULTS OF CONVERSATIONS WITH KEY AFRICAN DELEGATIONS, TOGETHER WITH USUN'S ANALYSIS AND RECOMMENDATIONS.

ASSUMING THAT THE RESULTS OF THE 62ND ECOSOC WILL BE FAVORABLE, WE WILL THEN BE CONSIDERING FURTHER CONSULTATIVE STEPS WHICH WE WILL WANT TO PURSUE IN THE INTERVAL BEFORE THE NEXT GENERAL ASSEMBLY.

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## Message Attributes

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**Disposition Date:** 22 May 2009  
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**Reference:** 77 USUN NEW YORK 913, 77 USUN NEW YORK 1005  
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**Secure:** OPEN  
**Status:** NATIVE  
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**TAGS:** SHUM, US, UN, ECOSOC  
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**Type:** TE  
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**Review Markings:**  
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22 May 2009  
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